Revenues and Benefits



Operational Plan

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SECTION A PREFACE

1. Introduction

- 1.1 Rochford District Council has a statutory duty to administer and deliver Housing Benefits (HB) and Council Tax Benefits (CTB) and to act against fraud, under the general direction and guidance of the Department for Work and Pensions (DWP). HB consists of Rent Allowances payable to the tenants of private landlords and Housing Associations, and Rent Rebates, payable as credits against rent to council tenants. CTB provides financial assistance to council taxpayers, both tenants and owner/occupiers and is paid as a credit against council tax.
- 1.2 It also has a duty to collect Council Tax (CT) and National Non Domestic Rates (NNDR) under the general direction of the Department for Communities and Local Government.
- 1.3 Generally, Rochford is a prosperous area but there are pockets of relative deprivation. Overall, the District has a population of 79,100 in an area of 65 square miles. 1.7% of this population comes from a mixed or ethnic minority background. Much of the district is rural in nature where difficulties with public transport are common. Approximately 86% of the District's 33,689 households are owner occupied, 8% live in social rented housing and 6% rent privately. The population is ageing with people living longer and a declining birth rate. This trend is higher than the national average with an increase of 30% forecast in those over 85 by 2011, compared to 3.4% in England and Wales and 8% for Essex.
- 1.4 The benefits case load for Rochford in May 2006 was as follows:

Council Tenant Rate Rebates 1107
Private Tenant Rent Allowances 1403
Council Tax Benefits 2153
4663

The number of Council Tax dwellings at the end of June 2006 was 33,824

The number of business premises at the end of June 2006 was 1929

1.5 Funding

The cost of HB and CTB represents a substantial financial input into the economy of Rochford District. At £13.5m (2005/06) the overall sum paid in benefits far exceeds the cost of all the Council's other services put together and in terms of gross expenditure from Council Tax at £8.6m (2005/06) is equivalent to 157% of the Council's budget.

- 1.6 For operating the service, the Council receives an administration cost subsidy from the Department for Work and Pensions (DWP), which approximates to 35% of the running costs, leaving 65% to be funded by the District Council. In 2005/06 the cost to the Council's budget, after allowing for central support, was £463,137.
- 1.7 The cost of administering the Council Tax and NNDR elements of the Revenues and Benefits service was approximately £613,000 for the financial year 2005/06, this administration cost is met from the General fund. However, for the same financial year £35 million was collected in Council Tax and £12 million in NNDR.

1.8 External inspection

The Revenues and Benefits service is subject to inspection by the Benefits Fraud Inspectorate (BFI). It is also subject to audit by the External Auditor and is a key element in the Comprehensive Performance Assessment (CPA) under which the Government seeks to measure and improve the corporate performance and service delivery of local authorities.

2. Performance Standards

2.1 In 2005, the DWP and the BFI issued an amended version of the HB/CTB Performance Standards Framework. The Performance Standards (PS) cover the full picture of what makes an effective and secure housing benefit service. They are intended to facilitate an assessment of whether an authority provides a modern, customer-focused, efficient, effective, and secure HB and CTB service that is continuously seeking to improve. The PS has been divided into four functional areas, which consist of performance measures and enablers, which you need to achieve in order to reach an overall ranking assessment for the Benefits service. Each performance measure is weighted dependent on its importance to the overall service and in turn the performance measures are weighted higher in scoring terms in comparison to the enablers.

The four areas are split into the following:

- Claims Administration 9 Performance Measures, 16 Enablers
- Security 7 Performance Measures, 21 Enablers
- User Focus 3 Performance Measures, 12 Enablers
- Resource Management 0 Performance Measures, 16 Enablers

3. Status of the Operational Plan

- 3.1 The Operational Plan is a high level statement of the Council's aims and objectives linked to specific actions. It provides for identifying compliance and variation with the Performance Standards, the CPA and best practice including policy issues, priorities, key actions and objectives for the council. The plan identifies required inputs, risks and targets for performance monitoring in relation to corporate strategies as well as performance standards.
- 3.2 The Operational Plan is adopted by the Council as a primary statement of policy and commitment in relation to Revenues & Benefits.

SECTION B EXECUTIVE SUMMARY

This Operational Plan links the Council's vision for the Revenues & Benefits Service with the management processes and organisational procedures that will enable the Council to achieve its objectives. Ownership of the Plan is vested in Members, Management and Staff. It is a working document, kept under constant review but may only be varied with approval at the highest level of management.

The Council's vision for the future is a simple one that the Revenues & Benefits section has an integral role to play if the vision is to be come a reality. The vision is:

"To make Rochford the place of choice in the County to live, work and visit"

To help achieve this vision the Council has adopted 6 corporate aims and 6 core values some of which can be delivered directly by relevant departments, whilst others including all the core values should be carried out by all departments and staff throughout the authority. The 6 aims are to:

- Provide quality, cost effective services;
- Work towards a safer and more caring community;
- Provide a green and sustainable environment;
- Encourage a thriving local economy;
- Improve the quality of life for people in the district;
- Maintain and enhance our local heritage

The Revenues & Benefits Service help to deliver the overall vision of the authority and in particular the first, fourth and fifth aim are of particular relevance to the section.

The core values are:

- Act with integrity
- Be open and transparent about what we do
- Respect others and treat people courteously and equally
- Be responsive to customer's needs and requests
- Always try and improve on what we do
- Work with others to improve what e do both directly and through partnership working

The 6 core values apply to and affect everything that the Revenues and Benefits Service is trying to achieve by its vision of "Working in partnership to deliver an excellent service" and, indeed, without these overarching aims and core values Revenues and Benefits' own vision and Customer Charter is meaningless.

The Council recognises that the Revenues and Benefits Service is passing through a period of modernisation and change as the welfare benefits scheme is adapted to meet the needs of customers and the priorities of Government. Service delivery must, likewise, be under constant review, always striving, in best value terms, for continual improvement.

Due to Rochford's geographical location and the nature of local government in Essex, the Council is open to partnership arrangements and will both investigate and welcome opportunities for working in partnership with other authorities or with the private sector.

However, we recognise that there is scope for service improvement within the Council itself, by working closer with other service sections like Housing Management and the Homelessness and Housing Advice Team to ensure that those in need of revenues and benefits advice are sign-posted to the services we offer. Procedures within these sections will be amended to ensure these links exist. Joint funding from DWP has permitted the Benefits Service to be rolled out to the Council's 12 sheltered housing schemes across the District, permitting those in rural areas to access the service more easily.

The service will ensure that we remain customer focussed, helping those who need assistance with housing costs and ensuring that there are no barriers to work.

We will work with partner organisations to promote a complementary service; in particular we have identified pockets of deprivation within the District and will work with the STAR Partnership to deliver a targeted Benefits take-up campaign in these areas to ensure that those entitled to help, receive it.

We are totally committed to the Housing Benefits Performance Standards, CIPFA Revenues Best Practice Model and the principles of best value.

The Standards and Targets set out in this document demonstrate how Rochford's Revenues & Benefits Service is at the hub of the community, injecting over £13m into the economy and ensuring that those most in need of help and assistance are provided with a first class service.

To support the 6 aims for the district, Rochford has also developed some key projects/service developments for 2006/07, and the Revenues and Benefits Service plays a major part in delivering some of them, reflected by separate targets and action plans later in this document.

The key aims the authority has identified this year that affect Revenues & Benefits are

- Continued improvement of the Benefit Service
- Work towards receiving Charter mark status for Revenues and Benefits

All of the Revenues & Benefits policies, procedures and targets in this document should relate back to the six principal aims or the two specific key aims for Revenues & Benefits.

SECTION C POLICY AND OBJECTIVES

The section's Policies and Objectives derive from the adopted key core values of the authority.

The following objectives and values link up to the core values in particular but are relevant to all the aims and core values that the authority stands for.

4. Primary Objectives – Service Provision

- 4.1 Communicating well internally and externally;
- 4.2 Working together to deliver one vision;
- 4.3 Leading and motivating staff to achieve their potential;
- 4.4 Effectively using resources to achieve our goals;
- 4.5 To continuously improve and develop ourselves as individuals and as an organisation to achieve our full potential;
- 4.6 Working together as a team to deliver our services;
- 4.7 Being responsive to customers and staff need

- 4.8 Consulting staff, our customers and partners;
- 4.9 Celebrating our successes.

5. Primary Objectives – Service Delivery

- 5.1 Reduce the average time for processing new claims to 24 days;
- 5.2 Increase recovery of housing benefit overpayments to 37%;
- 5.3 Obtain a Charter mark accreditation for the Revenues & Benefits Service;
- 5.4 Increase the level of Council Tax Collection;
- 5.5 Reduce the average time for processing benefit change of circumstances;
- 5.6 Increase the levels of fraud detection and increase fraud prevention;
- 5.7 Improve the training potential of staff;
- 5.8 Maximise the accuracy levels of benefits processing;
- 5.9 Maximise the take up of Direct Debit;
- 5.10 Consult our customers regularly about our service;
- 5.11 Achieve 100% of the new performance standards;
- 5.12 Continue to look for efficiency gains and saving by working in partnership;

6. Prioritising of Objectives

6.1 The Section's 12 service improvement objectives have not been prioritised in any particular order as some of the objectives are for continuous improvement over time without specific dates and targets, such as consulting our customers and partnership working, whereas other objectives have key milestone dates with specific completion dates, like the Housing Benefit Performance Standards. Each of the twelve objectives has a specific action plan with targets or has overall aims and objectives, which are clearly illustrated later in this document.

6.2 As well as these 12 service improvement objectives the section also has other objectives and planned activities which are important in themselves, as without these some of the key objectives and the vision for Rochford's Revenues and Benefits team will not be met.

7. Revenues & Benefits Service Values

- 7.1 A Revenues & Benefits Team that is determined and committed to achieve all its goals.
- 7.2 Commitment to the HB/CTB Performance Standards, to carry out service self-assessment to identity performance levels in all areas.
- 7.3 Commitment to the concept of Best Value and to the conduct of service reviews in accordance with best value principles.
- 7.4 Service improvement and constant maintenance of an improvement plan, which is reviewed annually.
- 7.5 A workforce that is well trained, motivated and rewarded for its success
- 7.6 A commitment to our vision and Customer Charter.

8. Compliance with Performance Standards

- 8.1 Management and operational activities are analysed against the national Performance Standards, supplemented by a set of locally determined aims and objectives.
- 8.2 Policies and procedures are being reviewed and developed to achieve all the HB/CTB Performance Standards over the 3-year period from 2005.
- 8.3 The Council will also seek to identify how the Revenues and Benefits Service complements the aims of wider strategies both internally and in partnership with our key stakeholders, as identified at paragraph 9.
- 8.4 Change will be managed through a step-change approach managed through a series of Improvement Plans and Action Plans. Improvement will take account of customers needs and views expressed through consultation and will be visible and apparent to service users and stakeholders.

9. Key Stakeholders

- 9.1 The key stakeholders in relation to Rochford's Revenues and Benefits service have been identified as follows:
 - Benefit claimants and their dependants;
 - The general public;
 - Council tax payers;
 - Occupiers of commercial properties;
 - Private tenants and tenants of social landlords;
 - Council tenants:
 - Landlords;
 - The Department for Work and Pensions (DWP);
 - Department for Communities and Local Government (DCLG);
 - Local offices of DWP including Job Centre Plus and the Pensions Service;
 - Fraud intelligence agencies and Specialist Units;
 - Operational Intelligence Unit (OIU DWP)
 - Counter Fraud Investigation Service (CFIS DWP)
 - Investigation Officers in other authorities and public bodies;
 - Benefits Fraud Inspectorate;
 - Audit Commission;
 - The Rent Service;
 - Third Age Service (TAS) (Pension Service)
 - The Appeals Tribunals service
 - Housing Benefits Matching Service (HBMS)
 - Other departments within the authority;
 - Citizens Advice Bureau:
 - Essex Revenues Managers;
 - Essex Benefits Managers;
 - Neighbouring authorities;
 - Land Registry;
 - Magistrates Court;
 - County Court;
 - Essex County Council;
 - HM Revenue & Customs;
 - Debt Recovery Organisations;
 - Bailiffs & tracing agents.

10. Operational Policies

- 10.1 The Council's approach will be visible and apparent to customers and stakeholders by the demonstration of a structured approach to service delivery.
- 10.2 The Council will strive for efficiency savings and value-for-money improvements:
 - By learning from good practice, best value and the HB/CTB Performance Standards -aiming to maximise income and using 'spend to save' techniques;
 - By using the latest technology to enhance performance and efficiency savings - bidding for funds to introduce technology on a cost share basis:
 - By working in partnership with neighbouring authorities, similar districts or the private sector to stop duplication and resolve capacity issues as well as finding efficiency savings.
- 10.3 Minimising or eliminating backlogs will be an operational priority:
 - By prioritising work to prevent backlogs occurring identifying early signs of backlogs and diverting resources to maintain service delivery;
 - Ensuring staff are trained, motivated and resourced to meet customer expectations - securing appropriate funding to ensure team members are suitably skilled and rewarded for effort.
- 10.4 The Council recognises the crucial role of training for staff and managers. It is committed to a comprehensive training programme for new staff, update training for existing employees and refresher training. Training needs are monitored as part of the staff appraisal process of individual Performance Development Reviews as well as the direct assessment of training needs by supervisors and managers. Training is provided by in-house provision, and by external training courses.
- 10.5 The Council's approach will be to set SMART targets Specific, Measurable, Achievable, Relevant and Time bound.

SECTION D STRATEGY AND IMPLEMENTATION

11. Strategy

- 11.1 The Council's framework for development of operational policies requires a comprehensive partnership approach involving Members, the Senior Management Team, Service Managers and operational staff.
- 11.2 Resource allocation is a matter of judgement for Members, advised by senior management, having due regard to competing demands on the Council's finances, but these decisions will be made through an informed approach based on policy, performance measures, and risk analysis.
- 11.3 The key actions required to achieve the Council's objectives are to be structured to a firm timetable.
- 11.4 Success will be measured by regard to Performance Standards, CIPFA's Best Practice model for Revenues and the quality of supporting evidence indicating the Council's level of attainment.
- 11.5 A key factor will be a Comprehensive Annual Performance Review.
- 11.6 Local targets and standards will be set, reviewed and monitored annually but may be subject to intermediate amendment and adjustment if new developments or new priorities require flexibility and are adopted with corporate approval.
- 11.7 Monitoring of performance and reporting variations against targets, together with any remedial actions, is a key function of operational management.

12. Comprehensive Annual Performance Review

- 12.1 To be undertaken annually each October based on the September quarter performance statistics. The review is to identify performance against the Performance Standards, Best Value Performance Indicators other local performance indicators.
- 12.2 The Annual Review is the opportunity for Members to review policy issues, including targets and standards, as well as performance. The timing is calculated to enable resource issues to be linked to the budgetary process for the next financial year.

12.3 The Review will confirm standards and set challenging targets for the coming year, including the level of achievement to be targeted against and targets will be linked to corporate priorities as identified in the Corporate Plan. The diagram at *figure* (*i*) illustrates how Revenues and Benefits are at the hub of the Council's wider responsibilities in relation to housing and related services:

Figure (i) Housing Benefit at the Hub of the Community Housing Environment

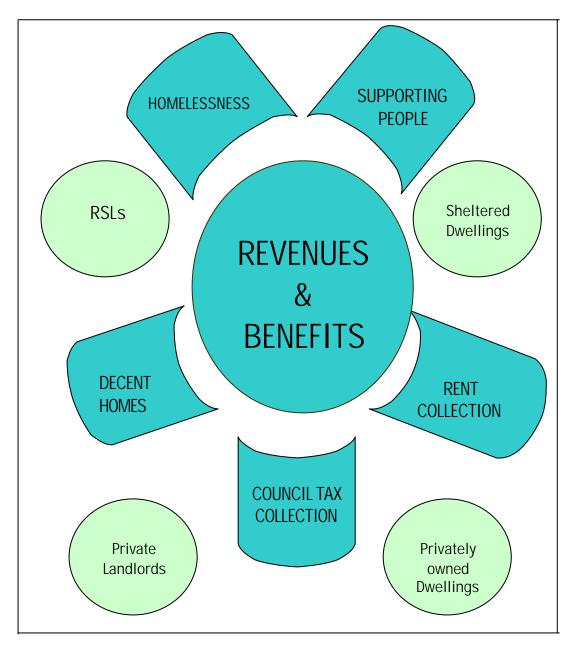


Figure (i)

12.4 The outcome of the Annual Performance Review will generate the requirements for any necessary Improvement Plans and Action Plans related to specific functional areas, including defined success factors with goals, timetables and milestones, together with monitoring arrangements.

13. Targets and Standards

- 13.1 Rochford's key objectives are that Revenues and Benefits should be delivered accurately and in a timely fashion. The priorities identified have been built upon by the adoption of the operational policies in paragraph 10 and are further defined as a set of twelve Targets and Standards to be implemented and monitored by a series of Policy Procedures, Action Plans or Improvement Plans.
- 13.2 Risks arising from the failure to attain any of the identified targets have been considered in relation to each of the twelve targets and contingency planning is included at paragraph 17.

13.3

i) Reduce the average time for processing new claims to 24 days

This forms part of the processing of claims Performance Standard but is more focussed on processing times and has been selected for special attention. It is considered essential that this key element is closely monitored to attain the Council's key objectives.

<u>Current position</u> (where we are now)

For the year 2006/07 Rochford has given a corporate target of processing of new claims in 24 days and although the first quarter demonstrates that we are not yet meeting this target, resources have been put in place to meet this target by the end of the year

Aims (where we want to be)

- New claims processing 24 days for 2006/07;
- New claims processing 20 days for 2007/08;
- New claims processing 18 days for 2008/09.

Step Change Process (How we will get there)

- Adoption of the Processing of Claims Improvement Plan
- The Plan to incorporate specific inputs of additional resources
- Weekly monitoring of management information to predict trends and types of caseload
- Contingencies in place in case performance starts to dip.

Risk Analysis

Risk **Impact**

Claims not decided within 14-day Claimants and affected persons kept waiting for decisions.

Resource issues for council, Work backlogs arise.

hardship for claimants.

Emergency cases arise. Staff diverted from primary

tasks.

ii) Increase recovery of housing benefit overpayments to 37%

Current Position

After five months of analysis and Members agreeing new procedures in June 2006 the 3 year target set for this indicator has been revised downwards to incorporate some of the successes in fraud detection.

Aims

- Allocate appropriate resources by August 2006
- Achieve steady progress to 2nd quartile performance by 2008/09
- Percentage of overpayments recovered 37% by 2006/07;
- Percentage of overpayments recovered 40% by 2007/08;
- Percentage of overpayments recovered 42% by 2008/09.

Step Change Process

- To implement new procedures by August 2006
- To monitor bailiff on collection of overpayments

Risk Analysis

Risk *Impact*

Overpayments not identified Incorrect payment continues

with loss of public funds. Failure to link overpayment to other factors relating to that individual customer

Lack of joined-up service causing customer hardship.

Failure to collect overpayments Council Tax payers will have to meet deficit in subsidy payment.

iii) Obtain a Charter Mark accreditation for the Revenues & Benefits Service

Current Position

Investigating with Corporate Policy Manager requirements of achieving Charter Mark for Revenues and Benefits

Aims

To achieve Charter Mark accreditation by January 2007

Step Change Process

- To obtain criteria for what is necessary to meet accreditation
- Allocate sufficient resources for the project
- Agree a project plan and timetable

Risk Analysis

<u>Risk</u> <u>Impact</u>

Failure to prepare properly target dates will not be kept.

Failure to allocate sufficient time Exercise will be a waste of time

and resource

Insufficient resources Accreditation not achieved and

morale suffers

iv) Increase the level of Council Tax collection

<u>Current Position</u> (Where we are now)

Current performance still very good but because political nature of Council Tax and its future. It is becoming difficult to maintain this level of performance

Aims (Where we want to be)

- To achieve Upper Quartile Performance.
- To continuously improve performance up to and beyond 99%.
- To look at more effective ways of collecting Council Tax quickly and efficiently.

Step Change Process (How we will get there)

- Regularly monitor performance against year on year collection figures.
- Monitor us against Essex authorities.
- Review our resources and move them around if collection starts to fall
- Regularly review our action plan

Risk Analysis

Risk Impact

Loss of adequate resources Collection r

Nationally Council Tax complacency grows

Collection rate suffers and Pressure mounts on reserves As above and staff receive most animosity and reluctance against trying to collect Council

v) Reduce the average time for processing benefit change of circumstances

Current Position (Where we are now)

At the end of June our cumulative average for changes of circumstances was 28.39 days. However this should improve now resources have increased and the effects of the Comino implementation have eased.

Tax.

Aims (Where we want to be)

To meet upper quartile performance by end of 2008/09.

Step Change Process (How we will get there)

- Adoption of the changes of circumstances action plan.
- Weekly performance monitoring to monitor performance and accuracy in this area.
- Appropriate resources allocated if there is a downturn in performance or a peak in workload.

Risk Analysis

<u>Risk</u> <u>Impact</u>

Claims not decided within 9 days claimants left waiting for

decisions and overpayments

occur.

Backlogs occur Resource issue for authority

and possible subsidy loss

Complaints rise Credibility and pressure on staff

vi) Increase the levels of fraud detection and increase fraud prevention

Current Position (Where we are now)

Close to compliance on all enablers and performance measures for Security. All procedures now in place

Aims (Where we want to be)

 To achieve all enablers and performance measure targets by end of 2006/07

- To have individual targets for fraud officers to overall sanction target.
- To deliver a cost-neutral service by March 2008.

Step Change Process (How we will get there)

- Adopt new improvement plan for 2006/07.
- Carry out an assessment of cost breakdown with Accountancy
- Undertake 'Spend to Save' initiatives.
- Carry out benchmarking exercise with similar Essex authorities

Risk Analysis

Risk Impact

Fraud at too high a level Loss of public funds
Individual cases not Each is an opportunity for an

investigated overpayment to continue.
Poor quality investigations Inability to prosecute

vii) Improve the training potential of staff by achieving level 3 of career matrix

<u>Current Position</u> (Where we are now)

All appropriate staff have achieved level 2 of matrix. However current resources have been diverted to achieving Comino implementation and then 1 or 2 new entrants. Training policy and procedures now written

Aims (Where we want to be)

- Establish an ongoing training plan that is reviewed and monitored by senior management quarterly and is included in individual PDR's.
- All appropriate staff achieve level 3 of their matrix by end of 2006/07.

Step Change Process (How we will get there)

- Adopt the training policy and action plan for 2006/07 in the context of the Council's overall training and development plan.
- Ensure that this plan is regularly reviewed.
- Provide adequate resources in addition to training officer to meet key dates in action plan.

Risk Analysis

Risk Impact

Training Officer not secured on long term contract
Training not kept up

No one to take on the action plan as insufficient resources. Staff become de-motivated and accuracy levels diminish.

Training becomes weak and the service suffers

viii) Maximise the accuracy levels of benefits processing

Current position

Rochford continues to maintain high accuracy levels of between 98 to 99%. However, because of the small amount of cases that are checked it is easy to randomly pick a bad sample that could mean we do not maintain high performance. Indeed to reach upper quartile you must maintain 99% or above performance all year.

Aims

- To achieve upper quartile performance for 2006/07 and beyond
- To monitor accuracy and quality assurance levels on a regular basis.
- Adhere to the new management information and monitoring policy document

Step Change Process

- Adoption of the Accuracy Improvement plan
- Adoption of the Policy and procedures for Management checking and monitoring policy.

Risk Analysis

<u>Risk</u> <u>Impact</u>

No accuracy checking carried out Errors occur, overpayments

Increase and subsidy loss
Training gaps not identified

ix) Maximise the take up of Direct Debit

Current Position

At the end of the first quarter of 2006/07 Rochford had a direct debit take up of 75% for Council Tax and 64% for NNDR

Aims

- To achieve 80% of Council Tax caseload on Direct Debit (DD) and 70% of NNDR caseload by 2007/08.
- To achieve the highest Direct Debit take up in Essex.

Step Change Process

- To promote Direct Debit as our preferred method of payment on all relevant forms and.
- Carry out at least annually targeted take up campaigns
- Identify all payers not on Direct Debit and promote benefits of paying by Direct Debit
- Adopt the Direct Debit Take up improvement plan.

Risk Analysis

Risk

People choose to pay by other methods of payment than Direct Debit.

<u>Impact</u>

Less budgetary control on payments we receive plus more costly to collect

x) Consult our customers regularly about our service

Current position

The service currently carries out regular surveys. It also participates in road shows, forums and various organised open days etc. It also produces regular newsletters and press releases. However these events are not always fully coordinated and sometimes lack corporate message and cohesion.

<u>Aims</u>

- Events will be carefully co-ordinated to achieve certain aims.
- Results of surveys and consultancy exercises will be analysed and results publicised.
- Areas of take up, diversity, information or awareness will be identified and plans put in place to rectify.

Step Change Process

- Incorporation and refinement of the Council's revised communications strategy to ensure the service is promoted in a more co-ordinated and corporate way.
- Improvement and action plan to be adopted
- Project and Publicity Officer to use corporate policy spreadsheet of key events etc
- Project and Publicity Officer to co-ordinate with corporate policy unit to ensure same message comes across and we don not duplicate work.

Risk Analysis

Risk

No structure to publicity or

Impact

Mixed message gets sent out

consultations

No analysis of information

received

causing confusion

Customers never receive vital information and most deprived

could suffer

No publicity Our customers become

apathetic

xi) Achieve 100% of the new performance standards

<u>Current position</u> (Where we are now)

On the 15th November 2005 Rochford had to submit its first self assessment against the new Housing Benefit Performance Standards. The self assessment was done with an external consultant scrutinising our evidence against the standards. Our self assessment score was 'Excellent' with over 75% of the standards obtained. However as at the end of March 2006 our overall assessment score has dipped slightly so the current overall score is "Good".

Aims (Where we want to be)

- To receive ratification of our excellent score and improve on all performance measures
- Achieve all the enablers with supporting evidence
- If our score is supported by the BFI share our best practice with other neighbouring authorities as part of best practice.

Step Change Process (How we will get there)

- Adopt the action plan top achieve all the Standards by 2006/07.
- Review and monitor our performance against the standards at least quarterly.
- Review the operational plan at least quarterly.
- Use our resources to achieve the standards that require more attention.

Risk Analysis

RiskImpactInsufficient resources to meet
all enablersPerformance could dip in these
areasRochford could become to
focussed on weighted measures
Rochford could become
complacent now it has achievedOther less weighted areas
could suffer
performance will slowly slip
and resources will be difficult
to obtain

xii. Partnership working and efficiency gains

Current position (Where we are now)

As part of the Council's aims for "Continued improvements to the Benefits Service" within the corporate business plan partnership working and looking for efficiency savings through this approach are always on the agenda in everything that is done by the section. To date Rochford currently works in partnership with Chelmsford on its NNDR where Chelmsford manage the day to day administration for Rochford. Capita Local Government Services currently manage a majority of the incoming calls for Revenues and Benefits and offer an extended opening hours service from 8am to 8pm Monday to Friday and 9 am until 12 noon on a Saturday. Rochford has also helped Castle Point Borough Council produce their Fraud Policies and Procedures in order to improve their service.

Rochford is now looking in some detail at possible partnership working with its neighbouring authorities in Essex who share a common IT system (Academy). This project involves senior management from Chelmsford and Maldon. The Council's work is being led by the Revenues & Benefits Manager who has been tasked with proposing recommendations for implementing partnership working and delivering efficiency savings over the next 18 months.

Aims (Where we want to be)

- To have explored all possible avenues for partnership where Rochford is either weak, lacks capacity or can find efficiency savings, or where it can offer benefits to other partners.
- Once areas of possible partnership are identified these to be pushed forward to ensure sharing of knowledge, or joint service provision in the appropriate areas.

Step Change Process (How we will get there)

- Adopt the Service Action Plan created.
- Develop the meetings with the authorities and prepare scoping documents.
- Allocate appropriate resources to carry out research and feasibility study.
- Prepare report to committee for possible changes if affect structure.

Risk Analysis

<u>Risk</u> <u>Impact</u>

No political will to change Resources looking at partnerships wasted

Staff feel vulnerable Performance falls and staff

leave

Authorities become possessive Not genuine open partnership

SECTION E OPERATIONAL PROCEDURES

14. Service Delivery Strategies

- 14.1 The organisation/staffing structure is set out later in this document. The approach adopted provides for a 'generic' organisation in which staff are responsible for local taxation administration as well as revenues & benefits assessments for a defined work group of residents.
- 14.2 Workload trends are monitored by operational management and prompt action is taken in response to day-to-day events and changing priorities.

15. Operational Management

- 15.1 Administration of the revenues & benefits service requires that local authorities carry out checking procedures on all parts of the revenue & benefit calculation process. This is to ensure that all cases are dealt with in accordance to the regulations and that the Council is using best practice in the way it delivers services. It is a requirement that authorities use management information to assist with checking, predict trends in Council Tax and Benefits, predict peaks and troughs in workloads and help management to allocate resources.
- 15.2 The *Policy* and *Procedures* for *Management* checking, monitoring and information document that has been compiled and adopted, defines the policy, strategy and performance targets for Management checks carried out by Rochford District Council. It also demonstrates the management reporting mechanisms currently in use.
- 15.3 The policy is to be used in conjunction with the operational procedures and guidance maintained by the Revenues & Benefits Service and has been drafted to take into account all current prevailing legislation, corporate policy and best practice.
- 15.4 The final action plan later in this document is to monitor all twelve of the business improvement plans and other key milestones that Rochford's Revenues & Benefits service have to manage over the next couple of years. The Revenues and Benefit Manager will review this document guarterly

reporting back to senior management and Members as and when necessary if changes are required.

16. Operational Procedures

- 16.1 Written Policies & Procedures are provided for each of the following areas:
 - Customer Charter
 - Operational procedures
 - Management checking, monitoring and information
 - Customer Services
 - Training & Development
 - Complaints
 - Recovery
 - Overpayments
 - Appeals
 - Landlords
 - Discretionary Housing Payments
 - Benefits Administration
 - Revenues Administration
 - Fraud Administration
 - Consultation & take up policy
- 16.2 Where Action Plans are formulated in respect of any of the above areas, these are linked to the written procedures as appropriate.

17. Contingency Planning

- 17.1 The Risk Analysis exercise undertaken in conjunction with the setting of Targets and Standards produces risks and events that may be classified as
 - i) Specific to Rochford:
 - loss of key staff;
 - failure of ICT systems;
 - surge in claims;
 - deterioration in performance;
 - loss or reduction in local funding.
 - ii) Events of a broader or national nature, such as:
 - major changes in the revenues & benefits scheme;
 - multi-tasking burn-out of staff;
 - changes in DWP or DCLG administration, direction and guidance;
 - increase in claims due to economic downturn.

- 17.2 The Contingency Plan details the Council's approach to service failures, overload and to peaks and troughs. This includes the willingness of the Council to recruit additional resources in emergency situations, including the use of agency staff and the use of the private sector.
- 17.3 Contingency planning is developed taking account of the need to inter-react with other corporate policies and requirements, for example:
 - ICT recovery plan
 - Corporate debt and overpayment policies
 - Write-off policy, etc

SECTION F SERVICE IMPROVEMENT

18. Planned Service Improvement

18.1 As at March 2006, Self-Assessment against Performance Standards shows the change and improvement requirements that are shown below. The detailed assessments are recorded and for Improvement Planning, needs are categorised in one of the following classifications:

| Target met | Fully Compliant with PS or local target |
|------------|--|
| High Level | High level of compliance with PS or local target |
| Good | Above average compliance with room to improve |
| Average | Clear need to improve |
| Poor | Weaknesses required to be addressed |

18.2 The most recent self-assessment has produced the following results:

| | Level of Compliance with Target or Standard | Improvement Plan Prepared or Status Yes/No/Target date |
|--|---|--|
| i) Reduce the average time for assessing new claims to 30 days | Target Met | YES |
| ii) Increase recovery of housing benefit overpayments to 55% | Average | YES |
| iii) Obtain Charter mark accreditation | Average | YES |
| iv) Increase the level of Council Tax collection | High Level | NO |
| v) Reduce the average time for processing benefit change of circumstances | Good | YES |
| vi) Increase the levels of fraud detection and increase fraud prevention | High Level | NO |
| vii) Improve the training potential of staff by achieving level 3 of career matrix | Good | YES |
| viii) Maximise the accuracy levels of benefits processing | High Level | NO |
| ix) Maximise the take up of Direct Debit | Good | NO |
| x) Consult our customers regularly about our service | High Level | NO |
| xi) Achieve 100% of the new performance standards | High Level | YES |
| xii) Continue to look for efficiency gains and saving by working in partnership | High Level | YES |

18.3 The Council is committed to service improvement, this plan providing a formal structure to facilitate the improvement process. This document will be regularly updated as necessary at least every 6 months. Observations and comments from staff and stakeholders are welcomed and should be sent to the Head of Community Services or to the Revenue and Benefit Manager.

IMPROVEMENT PLANS

| Processing new claims | Completion Date | Resources needed | Officer Responsibility | Notes | Progress Monitoring Date |
|---|--------------------|--|---------------------------------|---|--------------------------------|
| Introduce 2 nd HB | September 06 | Assistant Manager | Assistant Manager | Arrange with BSU to introduce 2 nd cheque to pick up 1 st and | Aug 06 |
| cheque Run | | (Business Support) Senior Benefit Officer | (Benefits) | urgent payments. | |
| Introduce 14 day telephone reminders | July 06 | All assessment staff | Assistant Manager (Benefits) | If all necessary information not provided after 14 days customer is to be telephoned to remind them as well as written to | July 06 |
| Ensure that all pre assessment is carried out within 2 working days of receipt of claim | Ongoing | All assessment staff | Assistant Manager (Benefits) | | Ongoing |
| Monitor level of performance of team. | Ongoing | All senior staff | Assistant Manager (Benefits) | Monitor current performance against targets and forecast level to ensure that any remedial action can be taken as quickly as possible | |

| Overpayments | Completion Date | Resources needed | Officer Responsibility | Notes | Progress Monitoring Date |
|---|--------------------|---|---------------------------------|--|--------------------------------|
| Out of hours contact with debtors either by visit or telephone | November 06 | Overpayments Officer | Assistant manager (Benefits) | Possibility of this work being carried out as part of the Bailiff or Capita contract | September 06 |
| Review effectiveness of other recovery methods – Bankruptcy, Charging Orders | December 06 | Overpayments Officer | Assistant Manager (Benefits) | Consider likely effectiveness of previously unused methods and impact on training needs, resources etc | November 06 |
| Review current debt information agency performance | October 06 | Overpayments Officer Rev's and Ben's Manager | Assistant Manager (Benefits) | | September 06 |
| Establish arrangements with neighbouring LA's for recovery of debt's from benefit | November 06 | Overpayments Officer Assistant Manager (Benefits) | Assistant Manager (Benefits) | | October 06 |
| SLA with Debt Management | September 06 | Assistant Manager (Benefits) | Assistant Manager (Benefits) | | July 06 |

| Charter mark for Revenues & Benefits | Completion date | Completion date Resources needed | | Notes | Progress monitoring date |
|---|-----------------|---|--------------------------------|--|--------------------------|
| Meet with Corporate Policy Manager to discuss the Revenues and Benefits responsibilities towards Charter Mark and agree timescale for the project | 30/06/06 | Project & Publicity Officer | Project & Publicity Officer | E-mailed Corporate Policy Manager 12/06/2006 with initial questions, will set up meeting once on response. | 15/06/06 |
| Create a project plan with set target dates | 30/07/06 | Project & Publicity Officer & Revenues & Benefits Manager | Revenues & Benefits Manager | | 17/07/06 |
| Attend Charter Mark Training courses levels 1 and 2 | 01/09/06 | Project & Publicity Officer | Project & Publicity Officer | To further understand the objectives of the scheme and how to assess our performance as a local authority | 14/08/06 |
| Assess current score against the scheme. Identify areas of weakness and adjust action plan | 01/10/06 | Corporate Policy Manager, Project & Publicity Officer | Project & Publicity Officer | Using tool on Charter mark website | 04/09/06 |
| Create an indexing system to record evidence collated | 01/10/06 | Corporate Policy Manager, Project & Publicity Officer | Project & Publicity Officer | | 04/09/06 |
| Carry out staff briefing with staff | 01/10/06 | Revenues & Benefits Manager | Revenues & Benefits Manager | To gain staffs commitment and understanding of Charter mark process | 04/09/06 |
| Prepare and Collate evidence for submission | 01/11/06 | Project & Publicity Officer | Revenues & Benefits Manager | | 16/10/06 |
| Choose Assessment Bodies for certification | 01/12/06 | Corporate Policy Manager, Revenues & Benefits Manager | Corporate Policy Manager | Choose from one of the following assessment bodies: CMAS Centre for Assessment EMQC,SGS | 30/11/06 |

| Submit application for Charter Mark | 01/01/07 | Corporate Manager | Policy | Corporate Manager | Policy | 15/12/06 |
|--|----------|----------------------|-------------|----------------------|-------------|---------------------|
| Once accredited arrange publicity campaign for Revenues and Benefits | 01/03/06 | Project of Officer | & Publicity | Project Officer | & Publicity | When award obtained |

| Council Tax collection | Completion Date | Resources needed | Officer Responsibility | Notes | Progress Monitoring Date |
|--|--------------------|--|--|--|-----------------------------|
| Monitor collection rates on a monthly basis | Ongoing | Assistant Manager (Business Support) | Assistant Manager (Revenues) | Comm. November 2005 | Ongoing |
| Consideration of issuing reminders earlier | April 06 | Recovery & Enforcement Officer | Assistant Manager (Revenues) | Reminders have now been brought forward to be in same month | Ongoing |
| Arrange one to one appointment/visit prior to issue of Committal Summons | June 06 | Recovery & Enforcement Officer | Assistant Manager (Revenues) | Once Pre-committal letter changed it will include details about one to one appointment | July 06 |
| How to Pay/debt advice leaflets to be sent with reminders | July 06 | All recovery team | Assistant Manager (Revenues) | To be issued from July reminders for all recovery documents | July 06 |
| Review payment option for Standing Order | August 06 | Assistant Manager (Business Support) Recovery & enforcement Officer | Assistant Manager (Revenues) | Consider standing order over 12 months with variable dates as with direct debit | July 06 |
| Direct Debit take up Campaign | Sept 06 | Publicity Officer/revs & bens staff | Assistant Manager (Revenues)/ Publicity Officer | | August 06 |
| Review post liability recovery procedures | Sept 06 | Recovery & Enforcement Officer | Assistant Manager (Revenues) | To look at tailoring options eg bankruptcy/ charging orders in appropriate cases | July 06 |
| Out of Hours telephone contact with debtors | Sept 06 | Recovery Team | Assistant Manager (Revenues) | | July 06 |

| Changes of Circumstances | Completion Date | Resources needed | Officer Responsibility | Notes | Progress Monitoring Date |
|---|--------------------|---|---------------------------------|--|--------------------------------|
| Monitor type and volume of work being received | March 07 | All senior staff | Assistant Manager (Benefits) | Identify trends and allocate resources accordingly | Weekly from February 2007 |
| Monitor accuracy of all dates input in assessing changes | Ongoing | All senior staff | All senior staff | Ensure that data is accurate so that BVPI figures are reported correctly | Weekly |
| Produce a specific Change of Circumstances form. | December 06 | Assistant Manager (Benefits Officer) Training Officer | Assistant Manager (Benefits) | Ensure that data for changes are more easily obtained | October 06 |
| Review advice included in award letters about reporting changes | September 06 | All senior staff | Assistant Manager (Benefits) | | August 06 |

| Counter-Fraud | Completion | Resources | Officer | Step-change required | Progress Monitoring |
|---|------------|---|---------------------------------|---|-----------------------|
| Improvement Plan | Date | needed | Responsibility | | Date |
| Issue counter-fraud publicity with every Council Tax Bill Issue to increase fraud awareness / increase external fraud referrals | 01/04/07 | Assistant Manager (Revenues); Assistant Manager (Fraud); Project & Publicity Officer Corporate Communications Officer | Assistant Manager (Fraud) | Meet with Revenues and Benefits' Assistant Managers to discuss the above Agree on literature to be inserted with Council Tax Bills / paragraph inserted into standard letters Amendment to existing procedures Agree a timetable for implementation | 01/11/06 and 01/01/07 |
| Amend standard benefit notification letters to increase fraud awareness / increase external fraud referrals | 30/12/06 | Assistant Manager (Benefits); Assistant Manager (Fraud); Business Support Manager | Assistant Manager (Fraud) | As above | 01/10/06 and 03/01/07 |
| Commence Fraud Investigation Checks ¹ to progress investigation work faster | 01/04/06 | Assistant Manager (Fraud) | Assistant Manager (Fraud) | Implement the checks in the Investigation Procedure | Commenced May 2006 |
| Monthly One-2-One with Investigation Staff | 01/08/06 | Assistant Manager (Fraud) Investigation Officer | Assistant Manager (Fraud) | Agree times and locations for monthly one-to-ones in advance | 01/07/06 |
| Targeted Review of Benefit Caseload / Review of Fraud Data | 01/10/06 | Assistant Manager (Fraud) Business Support Manager Assistant Manager (Benefits) | Assistant Manager (Fraud) | Collate any current analysis (national and local) Request reporting from the Business Support Manager on reported changes of circumstances Group the reported changes of circumstances (e.g. by area, by reported change) Compare the findings with national and other local analysis Prepare a report on findings and recommendations to the Revenues and Benefits Manager for further | 01/09/06 and 03/01/07 |

| | | | | action | |
|---|----------|--|-------------------------------------|---|-----------|
| Set formally agreed dates for Quarterly Review Sessions with the Revenues and Benefits Manager | 01/09/06 | Assistant Manager (Fraud) | Revenues and Benefits Manager | Agree times and locations for quarterly meetings in advance | 01/10/06 |
| Introduce "Compliance" to counter-fraud work through increased use of Visiting Officers | 30/09/06 | Assistant Manager (Fraud) Visiting Officer | Assistant Manager (Fraud) | Agree a timescale to implement postal interventions to reduce the number of visit interventions required (with Assistant Manager (Benefits)) Conduct a training needs analysis on Visiting Officers | 01/09/06 |
| | | | | Identify suitable case types for Visiting Officer action | Completed |
| | | | | Train Visiting Officers in investigative basics (e.g. legislation) | Completed |
| | | | | Train Visiting Officers in conducting basic investigative work (e.g. process) | Completed |

| Training action plan | Trainee(s) | Implementation date | Completion date | Resources needed | Officer responsibility | Progress monitoring date |
|--------------------------------|-------------------------|---------------------|-----------------|--|--------------------------------------|-----------------------------|
| New entrant training programme | 4 new staff | September 2004 | October 2004 | TO & officers as mentors | Training Officer | October 2004 |
| Appeals | All staff | September 2004 | October 2004 | ТО | Training Officer | October 2004 |
| Verification | All staff | September 2004 | November 2004 | TO & Asst Mngr (Bens) | Training Officer | October 2004 |
| Interventions | All staff | September 2004 | November 2004 | TO & Asst Mngr (Fraud) | Training Officer & Asst Mngr (Fraud) | October 2004 |
| Academy System Training | All staff | September 2004 | November 2004 | TO & Business Support | Training Officer | October 2004 |
| Overpayments | Overpayments Officer | September 2004 | November 2004 | ТО | Training Officer | October 2004 |
| Recovery | 2 Recovery Officers | September 2004 | November 2004 | TO & Senior Recovery Officer | Training Officer | October 2004 |
| Fraud (PINS) | 2 Fraud Officers | September 2004 | January 2005 | TO & Fraud Mgr | TO & Fraud Mgr | December 2004 |
| Legislation update | All staff | October 2004 | December 2004 | ТО | Training Officer | November 2004 |
| Generic Programme (HB) | CTAX staff | October 2004 | January 2005 | TO & 3 Officers as mentors | TO & Asst Mngr (Bens) | December 2004 |
| April changes | All staff | December 2004 | January 2005 | ТО | Training Officer | December 2004 |
| Level 2 HB | Staff at level 1 | December 2004 | April 2005 | TO & 3 R & B Assts | TO & Asst Mngr (Bens) | February 2005 |
| Level 1 & 2 CTAX | All HB staff | December 2004 | April 2005 | TO, Asst Mngr (Revs), R & B Asst | TO & Asst Mngr (Revs) | February 2005 |
| Academy System Training | Leve1 1 & 2 staff | December 2004 | April 2005 | TO & Business Support | Training Officer | February 2005 |
| Direct Debit Training | Assessment staff | December 2004 | July 2005 | TO & R & B Asst | Training Officer | June 2005 |

| Refund training | Assessment | December 2004 | July 2005 | TO, Asst Mngr | Training Officer | June 2005 |
|------------------------------|----------------------|---------------|----------------|---------------------------|--------------------------|---------------|
| rtoraria training | staff | | | (Revs) | | |
| Legislation update | All staff | December 2004 | July 2005 | TO & Senior Officer | Training Officer | June 2005 |
| Development training | All staff | December 2004 | December 2005 | TO & external consultants | Training Officer | November 2005 |
| Legislation update | All staff | December 2004 | December 2005 | TO & Senior Officer | Training Officer | November 2005 |
| Verification update | All staff | January 2006 | February 2006 | Training Officer | Training Officer | February 2006 |
| Comino | All staff | January 2006 | March 2006 | TO & Project team | Project Manager | March 2006 |
| April Changes | All staff | April 2006 | May 2006 | Training Officer | Training Officer | May 2006 |
| Appeals | All staff | April 2006 | May 2006 | TO & Asst Mngr (Bens) | TO & Asst Mngr (Bens) | May 2006 |
| Customer Focus | Counter staff | April 2006 | May 2006 | Training Officer | Training Officer | May 2006 |
| Legislation update | All staff | April 2006 | May 2006 | Training Officer | Training Officer | May 2006 |
| Development Re-evaluation | All staff | May 2006 | June 2006 | TO & RBM | TO & RBM | June 2006 |
| Comino update | All staff | May 2006 | June 2006 | Training Officer | Training Officer | June 2006 |
| Induction | New recruits | May 2006 | June 2006 | Training Officer | Training Officer | June 2006 |
| New entrant programme | New recruits | May 2006 | June 2006 | Training Officer | Training Officer | June 2006 |
| Welfare/Visits | Welfare/Visits | June 2006 | July 2006 | TO & RBM | TO & RBM | July 2006 |
| Level 1 & 2 (HB & CTAX) | Level 1 staff | June 2006 | July 2006 | Training Officer | Training Officer | July 2006 |
| Interventions | All Staff | July 2006 | September 2006 | TO & Senior Officer | Training Officer | August 2006 |
| WIB's | All assessment staff | July 2006 | September 2006 | TO & Senior Officer | Training Officer | August 2006 |

| Training action plan | Trainee(s) | Implementation date | Completion date | Resources needed | Officer responsibility | Progress monitoring date |
|------------------------------|----------------------|---------------------|-----------------|---------------------------------|---------------------------------|-----------------------------|
| Level 3 (HB) | Level 1 & 2 staff | September 2006 | December 2006 | Training Officer | Training Officer | November 2006 |
| Legislation update | All staff | September 2006 | December 2006 | Training Officer | Training Officer | November 2006 |
| Self Employed | All staff | September 2006 | December 2006 | Training Officer | Training Officer | November 2006 |
| Underlying entitlement | All assessment staff | September 2006 | December 2006 | Training Officer | Training Officer | November 2006 |
| CTAX/Debt recovery | Recovery team | October 2006 | January 2007 | TO & Senior Recovery Officer | TO & Senior Recovery Officer | December 2006 |
| HB/Debt recovery | Recovery team | October 2006 | January 2007 | TO & Senior Recovery Officer | TO & Senior Recovery Officer | December 2006 |
| Level 3 CTAX | Level 1 & 2 staff | December 2006 | January 2007 | TO, Asst Mngr (Revs) | Training Officer | January 2007 |
| Development Re-evaluation | All staff | January 2007 | March 2007 | TO & RBM | TO & RBM | February 2007 |
| Comino Review | All staff | May 2007 | July 2007 | Training Officer | Training Officer | June 2007 |
| NVQ verifier | TO/Senior staff | June 2007 | December 2007 | TO & RBM | TO & RBM | August 2007 |
| NVQ Assessor | TO/Senior staff | September 2007 | December 2007 | TO & RBM | TO & RBM | August 2007 |
| NVQ Programme | TO/Senior staff | January 2008 | March 2008 | TO & RBM | TO & RBM | February 2008 |
| Legislation update | All staff | January 2008 | March 2008 | Training Officer | Training Officer | February 2008 |
| Management review | Managers | April 2008 | September 2008 | TO & HR | TO & HR | July 2008 |

| Improve accuracy levels | Completion Date | Resources needed | Officer Responsibility | Notes | Progress Monitoring Date |
|---|--------------------|---------------------|--|--|--------------------------------|
| Introduce 4% check on all decisions prior to notification/payment being issued | August 06 | All Senior Officers | Assistant Manager (Benefits) | Identify all decisions made via Academy All officers work to be checked at least once every 2 weeks All types of decisions to be checked | July 06 |
| 100% post training checks | Ongoing | All Senior Officers | Assistant Manager (Benefits) | | Ongoing |
| Introduction of Skillwise | September 06 | Training Officer | Training Officer | | August 06 |
| Monitor 100% of work carried out by agency staff for a minimum of 5 working days after they start | April 07 | All Senior Staff | Assistant Manager (Benefits) | | January 07 |
| Monitor work carried out by call centre and information they provide | November 06 | All Senior Staff | Assistant Managers (Revs & Bens) | | October 06 |

| <u>Direct Debit</u> <u>take up</u> | Completion Date | Resources needed | Officer Responsibility | Progress Monitoring Date | Communication with Stakeholders | Report to Members |
|--|--------------------|---------------------------------------|-----------------------------------|--------------------------------|--|-------------------|
| Design/create DD Flyer | August 2006 | Publisher | Project & Publicity Officer | July 2006 | CDS, MWL Print, Image Data & St Ives | |
| Update website with new flyer | August 2006 | RDC Web | Project & Publicity Officer | July 2006 | Webmaster | |
| Run report on Academy to identify all those who do not pay by DD and send flyer | September 2006 | Academy & Business Support Unit | Project & Publicity Officer | August 2006 | Business Support Unit | |
| Identify incentives to assist take up i.e. offer more payment dates etc | August 2006 | | Project & Publicity Officer | June 2006 | | |
| Set targets arrange monitoring of results | October 2006 | Academy | Revenues & Benefits Manager | Sept 2006 | Business Support | |

| Customer consultation | Completion Date | Resources needed | Officer Responsibility | Progress Monitoring Date | Communication with Stakeholders | Report to Members |
|---|--------------------|---------------------|--------------------------------|--------------------------------|---------------------------------|----------------------|
| Draft a policy and procedure for Revenues and Benefits | September 2006 | RBM & PPO | Rev & Bens Manager | August 2006 | Yes | |
| Consult stakeholders re policy including Corporate Policy unit | June 2006 | PPO | Rev & Bens Manager | June 2006 | Yes | |
| Final procedure and action plan produced | October 2006 | RBM | Rev & Bens Manager | September 2006 | | Yes |
| Corporate Policy Spreadsheet to be adopted to analyse information | March 2007 | PPO | Project & Publicity Officer | February 2007 | | |
| Liaison to commence with Corporate policy unit | June 2006 | PPO | Project & Publicity Officer | July 2006 | | |
| Publicity of all methods of consultation and programme of events | October 2006 | PPO | Project & Publicity Officer | September 2006 | Yes | |
| Quarterly analysis of information received to commence | March 2007 | RBM & PPO | Rev & Bens Manager | February 2007 | Yes | Yes |
| Members bulletin to receive information quarterly | March 2007 | PPO | Project & Publicity Officer | February 2007 | | |
| Review policy, procedure and action plan | April 2007 | RBM & PPO | Rev & Bens Manager | March 2007 | | Yes |

| Achieve 100% of the HBPS | | | | |
|--|---|---|---|-----------------|
| Performance Measure | Officer | Resources needed | Target date and how to be achieved | Progress |
| <u>or Enabler</u> | responsibility | | g er auto ana non to ao ao ao | Monitoring Date |
| E10 – Using quality checks to improve performance and reduce error | Asst Manager (Benefits) & Asst Manager (Fraud) | Revenues & Benefits Manager Assistant Manager (Benefits) and Assistant Manager (Fraud) Training Officer | (1) Benefits – (a) identify a recording mechanism for accuracy checks to allow analysis (b) develop system reporting to report claimant, LA and fraud errors (2) Fraud – (a) commence regular work checks as recommended by performance standards (b) identify a recording mechanism for checks to allow analysis (3) Both – (a) Analyse the above, with intervention and fraud results to provide an indication of the level of fraud and error within RDC (b) Training Officer to use this analysis for staff training and target setting for 2007/2008 | September 2006 |
| E13 – The final overpaid amount, taking into account any underlying entitlement to benefit and unpaid or returned cheques is calculated, on average, within a period of 14 days following the date the LA receives sufficient information. | Asst Manager (Benefits) | Overpayments Officer, Asst Manager (Bens) | 1 st July 2006: Procedures now changed and being worked on as part of overpayment procedural changes | June 2006 |
| E20 – Fraud referrals | Assistant Manager (Fraud) | Training Officer & Asst Manager (Fraud) | August 2006: Arrange with training officer to create induction package for new Revs and Bens' entrants July 2006: Arrange for refresher fraud awareness training for Central Services staff and Capita staff. To coincide with Electronic Records management training | July 2006 |
| E36 - The LA always checks the DWP's database and Police | Assistant Manager | Assistant Manager (Fraud) | August 2006: Clarify what DWP require to meet this | |

| National Computer (PNC) or SOL P (as per HB/CTB Security Manual) for previous benefit fraud sanctions and convictions before issuing a caution or penalty. | (Fraud) | | enabler first August 2006: If necessary, arrange access protocol with SOLP and/or local police to have access to required information | July 2006 |
|---|------------------------------------|--|---|-------------|
| E41 - Decisions on claims are notified promptly to customers and if relevant third parties and are written concisely, with the reader in mind and in the right tone. Letters state the decision clearly, do not contain jargon and explain technical terms such as non-dependant. Overpayment decisions are notified to the person(s) affected within 14 days of the final calculation. | Assistant Manager (Benefits) | Assistant Manager (Benefits) and Technical Officer (Benefits) | November 2006: Rochford is part of the special interest group set up by Academy (our system provider) which has completed its work and we are awaiting new templates from them to test. | August 2006 |
| E42 - Employees have been set and are achieving targets, which as a minimum reflect corporate customer service targets for dealing with enquiries, made by telephone, in person, by letter or e-mail and the LA monitors performance against the targets. | Revenues & Benefits Manager | Senior Benefits Officer and Training Officer | August 2006 Awaiting for Crystal reports from Comino to be developed so we can monitor performance and set targets more accurately | July 2006 |
| E45 - The LA monitors and reviews all its SLAs in accordance with the arrangements set out in each SLA, with action taken to improve effectiveness and security as indicated by the monitoring report. | Assistant Manager (Benefits) | Assistant Manager (Benefits) | September 2006 Meetings have now taken place with JCP and Rent Service new arrangem ents are now being put in place. | August 2006 |
| E46 - The LA maintains regular contact, supported by formalised and documented working arrangements if considered appropriate, with other organisations, for example RSLs, CAB, Police, Crown Prosecution | Assistant Manager (Benefits) | Assistant Manager (Benefits) | Ongoing: Assistant Manager (Benefits) and Assistant Manager (Fraud) to have ascertained appropriate "other organisations" and identified potential Benefits and Fraud shared interests with particular organisations. | Ongoing |

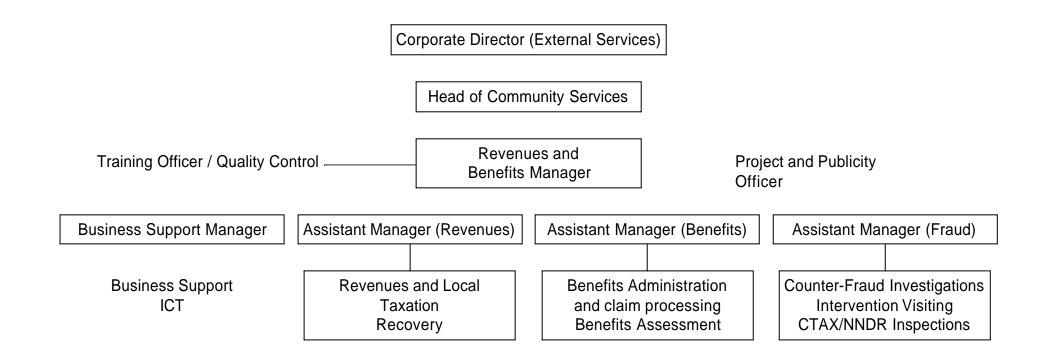
| Service (CPS) or Procurator Fiscal in Scotland. E57 - The LA operates a costing structure that provides an assessment for the Benefit Service's overall cost, including counter fraud work, and shows the relationship between cost and the level of service provided. Costs are monitored, reviewed and adjusted in the light of potential over or under spends or efficiency objectives and there is an audit trail on the costs and | Revenues & Benefits Manager | Revenues & Benefits Manager and Financial Services Manager | December 2006: R & B Manager to approach CIPFA Revenues consortium about inclusion in benchmarking scheme and to include it as part of its joint working programme with Chelmsford and Maldon. Financial Services Manager to review the costs of the service with details how these costs are made up. | October 2006 |
|---|-----------------------------------|---|--|--------------|
| E59 - The IT systems support all aspects of paying and accounting for benefit, including counter fraud and debt recovery, and interfaces effectively with other relevant IT systems. They provide accurate management and statistical information and enable production of ad hoc management information and exception reports. | Revenues & Benefits Manager | Revenues & Benefits Manager and Internal Audit | August 2006: Audit section to either carry out a computer audit or seek evidence from other authorities who have carried out such an audit on Academy. Audit & Process Review Manager meeting with all Essex counterparts in June to discuss this issue | July 2006 |

| Partnership working & efficiency gains | Completion date | Resources needed | Officer responsibility | Progress monitoring date | Report to Members |
|---|-----------------|---|------------------------|--------------------------------|----------------------|
| Draft Action (Plan for consideration of various opportunities | 10/12/04 | SJC/SL | SJC/SL | 01/11/05 | |
| Raise staff awareness of proposals | 11/01/05 | SL | SL | 12/12/05 | |
| Organise Essex revenue Officers meeting to discuss joint working and Gershon efficiencies | 11/01/05 | SJC/SL | SJC/SL | 12/12/05 | |
| Joint meeting with Essex LA Chief Execs and Liberata | 27/01/05 | PW/SJC | PW/SJC | 28/12/05 | |
| Feed budget for facilitation/option appraisal into ODPM capacity bid | 30/03/05 | SJC | SJC | 28/02/06 | 07/04/05 |
| Further decision of Essex Chief Execs around potential partnerships – decide on close working for Chelmsford, Rochford and Maldon | 30/05/05 | PW/SJC | PW/SJC | 29/04/06 | |
| Await decision on ODPM capacity bid of £35k | 15/07/05 | PW | PW | 15/06/05 | 07/07/05 |
| Scoping exercise with advice from Anglian Revenues Consortium | 27/07/05 | SJC | SJC | 20/06/2005 | |
| Collect data from three collaborating authorities | 30/09/05 | SJC/SL/VC /LK | SJC/SL/VC/LK | 20/09/2005 | 07/12/05 |
| Agree scope of partnership & communications protocol | 01/02/06 | SJC/SL | SJC | 28/02/06 | |
| Agree potential structure and draft timetable | 30/03/06 | SJC/SL | SJC | 01/03/06 | |
| Costs Benefits Analysis | Ongoing | Financial Services/ Project team | SL | Ongoing | |
| Communication with Staff, Unions and relevant stakeholders | 01/05/06 | SL | SL | 20/05/06 | |
| Find the IT solutions to partnership | 30/08/06 | Training Officer | SL | 01/06/06 | |
| Commence aligning of procedures | 01/08/06 | ALL | SL | 30/09/06 | |
| Seek government funding & Support | 20/08/06 | Project Team | SL | 01/08/06 | |
| Finding & Recommendations to SMT | 01/10/06 | SL | SL | 15/09/06 | |
| Report to Members on recommendations to committee for further progress | 07/12/06 | SL | SL | 15/11/06 | |

MONITORING THE OPERATIONAL PLAN

| TARGET or Action Plan | Priority (1 highest, 3 lowest) | Full Compliant/ milestone date | Resources needed | Lead Officer Responsibility | Step- change required overall | Progress Monitoring Date | Communication with Stakeholders | Report to Members |
|----------------------------|--------------------------------------|---|---------------------|----------------------------------|--|--------------------------------|---------------------------------|----------------------|
| Processing of claims | 1 | | | Asst Manager (Benefits) | | December 2006 | No | No |
| Overpayments | 1 | | | Asst Manager (Benefits) | | December 2006 | No | Yes |
| Charter mark accreditation | 3 | | | Project & Publicity Officer | | December 2006 | Yes | No |
| Council Tax collection | 1 | | | Asst Manager (Revenues) | | December 2006 | No | No |
| Changes of circumstances | 1 | | | Asst Manager (Benefits) | | December 2006 | No | No |
| Fraud detection | 2 | | | Asst Manager (Fraud) | | December 2006 | No | No |
| Training | 3 | | | Training Officer | | December 2006 | Yes | No |
| Accuracy | 2 | | | Senior Officer (quality) | | December 2006 | No | No |
| Direct Debit | 3 | | | Project & Publicity Officer | | December 2006 | Yes | No |
| Consultation | 3 | | | Revenues & Benefits Manager | | December 2006 | Yes | No |
| Performance standards | 2 | | | Revenues & Benefits Manager | | December 2006 | Yes | Yes |
| Partnership working | 2 | | | Head of Community Services | | December 2006 | Yes | Yes |

ORGANISATIONAL STRUCTURE



POLICIES AND PROCEDURES

Policy documents, Office procedures and instructions have been, or are to be, compiled for each of the functional areas set out below, the status and date of the procedure notes being as follows:

| Policy/Procedure | Document Status | If not issued, responsible officer(s) |
|---|-----------------|---|
| Operational Plan | Issued | |
| Policy and Procedures for Management Checking, monitoring and information | Issued | |
| Contingency Plan | Issued | |
| Overpayments Procedure | Issued | |
| Recovery administration | Issued | |
| Customer Services | Issued | |
| Customer Complaints and Comments | Issued | |
| Appeals Procedures | Issued | |
| Discretionary Housing Payments (DHP) | Issued | |
| Fraud policies & procedures | Issued | |
| Anti Fraud & Corruption policy & Investigation policy | Issued | |
| Benefits Administration | Issued | |
| Training & Development policy | Issued | |
| Landlords Policy | Issued | |
| Revenues Administration | Issued | |
| Consultation& take up | Pending | Scott Logan/Zandra Neeld |